SEA contributions for Marine Spatial Planning in Brazil



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ENVSOOFF - Assessment of the environmental and social impacts of offshore wind energy

Coordinator: Prof. Luis Enrique Sánchez (Escola Politécnica, University of São Paulo, Brazil)

Joint Coordinator: Alexander Turra (Instituto Oceanográfico, University of São Paulo, Brazil)

What does Marine Spatial Planning process in Brazil look like?

How can SEA contribute to MSP in Brazil?

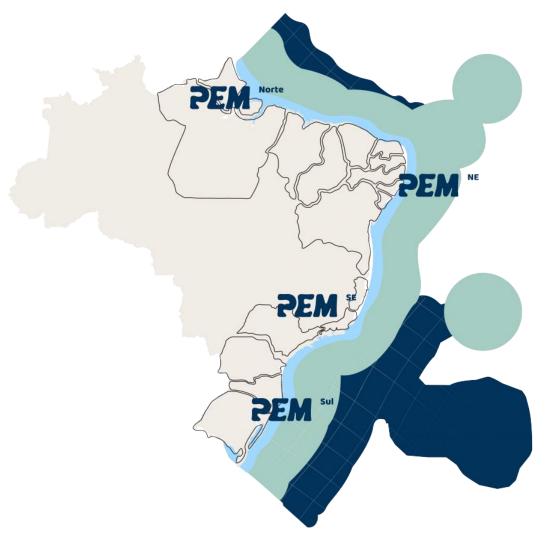








Brazilian "Blue Amazon"



Jurisdictional waters: approximately 5.7 million km² (territorial sea + exclusive economic zone + extended continental shelf)

17 coastal states

 $2023 \rightarrow 19\%$ of national GDP

Biodiversity conservation Climate regulation

> CIRM, 2025 Soares et al., 2016

https://www.marinha.mil.br/secirm/pt-br/psrm/pem/projetos-brasil













Brazilian "Blue Amazon"

Coastal management system lacks integration and legal enforcement (Scherer & Asmus, 2023)

Applied only up to the territorial sea

Marine Spatial Planning process



Enables sustainable use of marine space

1974 → Interministerial Commission for Marine Resources was created

1981 → National Sectorial Plan for Marine Resources

1988 → National Plan for Coastal Management

...

2013 → Working Group of Shared Use of the Marine Environment

 → 2017 → Brazilian voluntary commitment to implement its Marine Spatial Plan until 2030 (United Nations Ocean Conference)

2022 → MSP process initiated

2023 → Publication of vision and principles for Brazilian MSP

Strategic Environmental Assessment in Brazil:

→ not nationally regulated

→ scarcely applied in marine spaces

→ not mandatory for MSPc

CIRM, 2025











Methods

1. Characterization of Brazilian MSP process:

1.a To identify the history, key legislation, and guiding documents:

- Document analysis website of the Interministerial Commission for Marine Resources (CIRM);
- Google search engine and ChatGPT were used to seek updates on the MSP process.

1.b To analyze the requirements for MSP preparation:

Content analysis of the four Tender Notices /
 Terms of Reference

Criteria*

- 1. Ecosystem-based approach
- 2. Availability of relevant data
- Addressed clearly/specifically
 Addressed generically
 Only mentioned

- 3. Multisectorial approach
- 4. Integration among levels of government
- 5. Integration of terrestrial, costal and marine planning
- 6. Cross-border and transboundary cooperation
- 7. Area-based approach
- 8. Adaptivity
- 9. Strategic and anticipatory, focused on the long-term
- 10. Participatory approach
- 11. Incorporation of climate change

* Based on Ehler & Douvere (2009); Kusters et al. (2024); UNESCO-IOC (2021); Zaucha et al. (2025)

- 2. Identification of SEA potential contributions:
 - Analysis of the Terms of Reference + Literature review on SEA and SEA for MSP



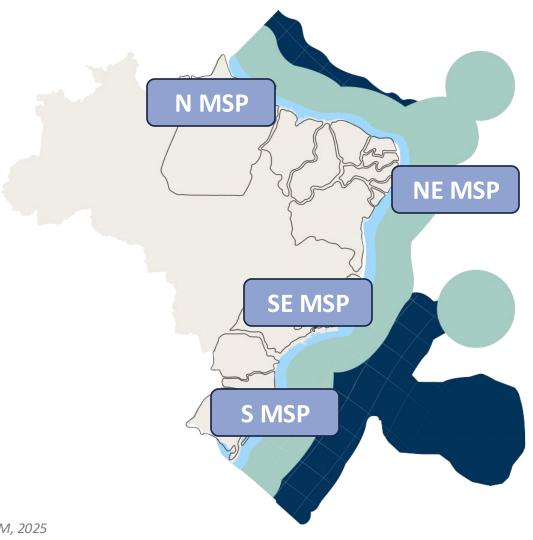








MSP process in Brazil



Selection of a consultancy team:

2023 → South-MSP ("Pilot Project")

 $2024 \rightarrow$ Southeast-MSP and Northeast-MSP

 $2025 \rightarrow North-MSP$



Tender Notice → theoretical bases, planning phases and activities, minimum content, methodological requirements, and expected products Terms of Reference

CIRM. 2025

https://www.marinha.mil.br/secirm/pt-br/psrm/pem/projetos-brasil









Results: Term of References' analysis

Criteria*	ToR 1 S MSP	ToR 2 SE MSP	ToR 3 NE MSP	ToR 4 N MSP
1. Ecosystem-based approach				
2. Availability of relevant data				
3. Multisectorial approach				
4. Integration among levels of government				
5. Integration of terrestrial, costal and				
marine planning				
6. Cross-border and transboundary				
cooperation				
7. Area-based approach				
8. Adaptivity				
9. Strategic and anticipatory, focused on				
the long-term				
10. Participatory approach				
11. Incorporation of climate change				

Overall, all criteria are addressed to some extent



theoretical framework draws on







Ehler & Douvere (2009)

Only mentioned

* Based on Ehler & Douvere (2009); Kusters et al. (2024); UNESCO-IOC (2021); Zaucha et al. (2025).











Addressed clearly/specifically Addressed generically

Results: Term of References' analysis

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cooperation				
7. Area-based approach				
8. Adaptivity				
9. Strategic and anticipatory, focused on				
the long-term				
10. Participatory approach				
11. Incorporation of climate change				

Learning process

In all cases, the studies must be discussed with the MSP Executive Committee and the public











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^{*} Based on Ehler & Douvere (2009); Kusters et al. (2024); UNESCO-IOC (2021); Zaucha et al. (2025).

Results: Term of References' analysis

Criteria*	ToR 1 S MSP	ToR 2 SE MSP	ToR 3 NE MSP	ToR 4 N MSP	
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7. Area-based approach					
8. Adaptivity					
9. Strategic and anticipatory, focused on					Ī
the long-term					
10. Participatory approach					
11. Incorporation of climate change					

Learning process

In all cases, the studies must be discussed with the MSP Executive Committee and the public

Lacks specifics (consulting teams must specify)



Areas of concern









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^{*} Based on Ehler & Douvere (2009); Kusters et al. (2024); UNESCO-IOC (2021); Zaucha et al. (2025).

Results: SEA potential contributions

Criteria*	ToR 1 S MSP	ToR 2 SE MSP	ToR 3 NE MSP	ToR 4 N MSP	
1. Ecosystem-based approach					—
2. Availability of relevant data					
3. Multisectorial approach					
4. Integration among levels of government					*
5. Integration of terrestrial, costal and					
marine planning					
6. Cross-border and transboundary					
cooperation					
7. Area-based approach					
8. Adaptivity					
9. Strategic and anticipatory, focused on					
the long-term					177
10. Participatory approach					Y /
11. Incorporation of climate change					ľ

Assessing environmental and social impacts, especially cumulative ones.

Enhancing institutional and public participation.

Supporting mitigation guidelines and marine space zoning.

Supporting the definition of follow-up strategies.









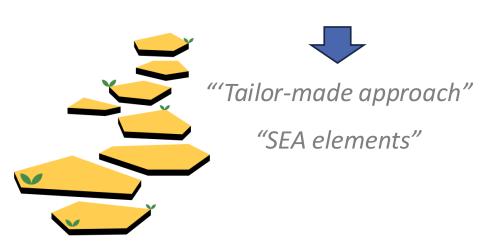


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Final remarks

- → MSP process in Brazil faces relevant challenges
- → Areas of concern: how to guarantee ecosystem-based approach, integration and adaptivity
- → SEA can contribute to inform MSP, however...
 - → SEA is not mandatory for MSP in Brazil
 - → SEA can face the same institutional and political challenges that hinder MSP



Next steps

- → Analyze SEA practices applied to MSP in different countries
- → Elaborate guidelines for Brazil
- → Discuss guidelines with Brazilian stakeholders











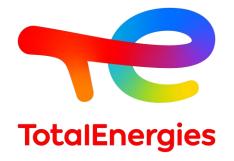


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Let's continue the conversation!

Message me your questions or comments in the IAIA25 app.

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